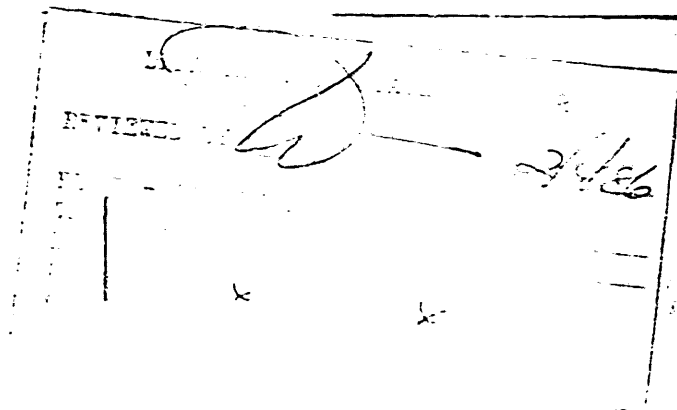


Department of State
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TELEGRAM

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U.S. TELETYPE: EO
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ROUTINE

ALDAC

CFR REPORT, INFORM CONSULS, CINC/SHAPE FOR POLADS ONLY

E.C. 12065: GDS 1/9/86 (GROPE, WILLIAM F.)

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SUBJECT: (U) CURRENT FOREIGN RELATIONS, ISSUE NO. 2
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2. (U) EUR - US RESPONSE TO SOVIET INVASION OF AFGHANISTAN (GDS 1/9/86)

{C} ON JANUARY 4, PRESIDENT CARTER OUTLINED FOR A NATIONAL TELEVISION AUDIENCE THE NATURE OF OUR RESPONSE TO THE SOVIET INVASION OF AFGHANISTAN. THE FOLLOWING IS A SUMMARY OF POLICY DECISIONS TAKEN THAT AFFECT US-SOVIET RELATIONS AND WHICH ARE IN THE PROCESS OF BEING IMPLEMENTED:

{C} SALT II DEFERRAL: THE ADMINISTRATION CONTINUES TO BELIEVE THAT RATIFICATION AND IMPLEMENTATION OF THE SALT II TREATY IS IN THE INTEREST OF THE ENTIRE INTERNATIONAL COMMUNITY AS WELL AS THE US. THE PRESIDENT AND CONGRESS WILL KEEP THE SITUATION UNDER REVIEW AND ASSESS SOVIET ACTIONS AND INTENTIONS WITH A VIEW TOWARDS POSSIBLE FUTURE RATIFICATION.

{C} OTHER ARMS CONTROL: OTHER BILATERAL ARMS CONTROL NEGOTIATIONS WILL BE PURSUED IN THE HOPES THAT PROGRESS CAN BE MADE DESPITE THE DETERIORATION OF US-SOVIET RELATIONS. IN MANY CASES--LRTNF, MBFR, CTB--WE HAVE NEW PROPOSALS ON THE TABLE. WE INTEND TO PROCEED WITH CSCE, BUT WILL REVIEW ALL ASPECTS OF IT WITH THE SOVIET INVASION IN MIND.

{C} AMBASSADOR'S RECALL: AMBASSADOR WATSON HAS BEEN RECALLED TO PARTICIPATE IN A HIGH-LEVEL REVIEW OF RELATIONS WITH THE USSR AND WILL RETURN TO POST SHORTLY ON COMPLETION OF THIS REVIEW.

{C} TRAVEL RESTRICTIONS: WE WILL BE PURSUING A POLICY OF STRICT RECIPROCITY IN TRAVEL RESTRICTIONS ON SOVIET OFFICIALS IN THE US AND ARE CONSIDERING IMPOSING A CEILING ON SOVIET DIPLOMATIC PERSONNEL IN THE US. WE WILL ALSO BE CAREFULLY SCRUTINIZING SOVIET REQUESTS FOR VISAS FOR OFFICIAL VISITS TO THE US. WE WILL ALSO BE CAREFULLY EXAMINING THE LEVEL OF SOVIET MEDIA REPRESENTATION IN THE US WITH A VIEW TOWARDS STRICT RECIPROCITY.

{C} CONSULATES GENERAL: WE ARE SUSPENDING PREPARATION FOR OPENING CONSULATES GENERAL IN KIEV AND NEW YORK. THIS WILL MEAN THE DEPARTURE OF ADVANCE PARTIES ON BOTH SIDES.

{C} BROADCASTS: WE WILL BE STEPPING UP RADIO BROADCASTS BY THE VOICE OF AMERICA, RADIO LIBERTY, AND RADIO FREE EUROPE, AND PUBLICIZING THE SOVIET ROLE IN AFGHANISTAN.

{C} EXCHANGES: THE LEVEL OF ACTIVITY WILL BE RESTRICTED TO THOSE WORKING LEVEL MEETINGS WHICH HAVE LOW VISIBILITY, A DIRECT HUMANITARIAN IMPACT OR WHICH ARE OF CLEAR AND IMMEDIATE BENEFIT.

{C} NEGOTIATIONS ON THE GENERAL EXCHANGE AGREEMENT AND CULTURAL AGREEMENT WILL NOT BE RESUMED.

{C} THE FOLLOWING JOINT COMMITTEE MEETINGS INVOLVING POLICY-LEVEL OFFICIALS AND AIMED AT IMPLEMENTING THE BILATERAL COOPERATIVE AGREEMENTS IN SCIENTIFIC, TECHNICAL, AND ECONOMIC EXCHANGE SIGNED IN 1972-74 WILL BE INDEFINITELY POSTPONED: THE AGRICULTURAL JOINT COMMITTEE MEETING SCHEDULED FOR JANUARY IN THE USSR, THE HEALTH JOINT COMMITTEE MEETING SCHEDULED FOR FEBRUARY IN MOSCOW, HOUSING AND OTHER CONSTRUCTION JOINT COMMITTEE MEETING SCHEDULED FOR FEBRUARY-MARCH IN MOSCOW.

{C} POLITICAL AND PARLIAMENTARY EXCHANGES WILL BE CANCELED OR DEFERRED.

{C} LOW-LEVEL ROUTINE EXCHANGES WHICH BENEFIT US, PARTICULARLY IN HUMANITARIAN AREAS AND THOSE RELATED TO PEOPLE'S WELFARE, SUCH AS HEALTH OR POLLUTION CONTROL, WILL PROCEED.

{C} WE WILL CONTINUE WITH STUDENT AND ACADEMIC EXCHANGES.

{C} VISITS: VISITS BY OFFICIALS OF THE RANK OF ASSISTANT SECRETARY OR DEPUTY MINISTER WILL BE REVIEWED ON A CASE-BY-CASE BASIS WITH THE PRESUMPTION THAT THEY WILL BE CANCELED UNLESS THERE ARE OVERRIDING REASONS TO PROCEED.

{C} ECONOMIC TALKS: BUSINESS FACILITATION TALKS SET FOR JANUARY 9 IN MOSCOW AND A MEETING OF THE POLICY-LEVEL JOINT COMMERCIAL MEETING SCHEDULED FOR APRIL 14-15 IN WASHINGTON HAVE BEEN POSTPONED. CIVIL AVIATION TALKS WILL ALSO BE POSTPONED AS WELL AS USG-SPONSORED TRADE PROMOTION ACTIVITIES. WE WILL RESTRICT SOVIET COMMERCIAL EXPANSION IN THE US BY DISAPPROVING AT LEAST TWO JOINT VENTURE PROPOSALS NOW UNDER CONSIDERATION.

{C} OLYMPICS: ALTHOUGH THE US WOULD PREFER NOT TO WITHDRAW FROM THE OLYMPIC GAMES SCHEDULED IN MOSCOW THIS SUMMER, THE SOVIET UNION MUST REALIZE THAT CONTINUED AGGRESSIVE ACTIONS WILL ENDANGER BOTH THE PARTICIPATION OF ATHLETES AND THE TRAVEL TO MOSCOW BY SPECTATORS WHO

WOULD NORMALLY WISH TO ATTEND THE OLYMPIC GAMES.

{C} GRAIN: GRAIN SALES TO THE SOVIET UNION WILL BE LIMITED TO THE 8 MILLION TON MINIMUM PROVIDED FOR IN THE US-USSR BILATERAL GRAINS AGREEMENT. AS THE SOVIETS HAVE CONTRACTED FOR SOME 25 MILLION TONS, THIS MEANS THAT 17 MILLION TONS CONTRACTED FOR WILL NOT BE DELIVERED.

{C} FISHERIES: WE WILL BE LIMITING FISHERIES ALLOCATIONS FOR THE SOVIET UNION WITHIN OUR 200 MILE ECONOMIC ZONE TO THE 75,000 TONS ANNOUNCED. THIS WOULD MEAN THAT 200,000 TONS OF ALLOCATIONS WE HAD BEEN PREPARED TO ANNOUNCE WILL NOT BE GRANTED AND SOME 150,000 TONS OF RESERVE ALLOCATIONS WHICH WOULD HAVE BEEN POSSIBLE LATER IN THE YEAR WILL NOT BE GRANTED.

{C} TECHNOLOGY TRANSFERS: WE WILL BE HALTING THE LICENSING OF HIGH TECHNOLOGY OR STRATEGIC ITEMS TO THE SOVIET UNION UNTIL FURTHER NOTICE WHILE WE REVISE OUR LICENSING POLICY.

{C} IN THIS CONNECTION, THE PLANNED SHIPMENT OF A MAJOR PIECE OF EQUIPMENT FOR A MAGNETOHYDRODYNAMICS PROGRAM AIMED AT MORE EFFICIENT BURNING OF COAL HAS BEEN CANCELED.

{C} AEROFLOT: THE FREQUENCY OF AEROFLOT FLIGHTS TO THE US WILL BE REDUCED FROM THE CURRENT LEVEL OF 3 PER WEEK TO 2 PER WEEK AS PROVIDED FOR IN THE ORIGINAL CERTIFICATE ISSUED TO AEROFLOT ON CONCLUSION OF THE US-USSR BILATERAL CIVIL AVIATION AGREEMENT. THIS AGREEMENT HAS EXPIRED, AND NEGOTIATIONS ON ITS RENEWAL WILL BE DEFERRED.

{C} CONSULTATIONS: WE WILL BE CONSULTING INTENSIVELY WITH OUR ALLIES IN NATO AND COCOM AND WITH OTHER CONCERNED COUNTRIES BILATERALLY IN ORDER TO ENSURE A STRONG AND COORDINATED RESPONSE. WE ARE GRATIFIED WITH THE REACTION OUR CONSULTATIONS HAVE PRODUCED TO DATE AND ARE CONFIDENT THAT OTHER COUNTRIES WILL SOON BE ANNOUNCING THEIR OWN MEASURES IN SUCH AREAS AS TECHNOLOGY TRANSFER, GRAIN SALES, AND CREDIT POLICY.